

Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /031 W

----- 103542

O 211640Z SEP 74

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC IMMEDIATE 5691

C O N F I D E N T I A L SECTION 1 OF 2 BRASILIA 7246

EXDIS

E. O. 11652: GDS

TAGS: PFOR, BR

SUBJ: POSSIBLE BRAZILIAN TOPICS IN SECRETARY/FOREIGN
MINISTER MEETINGS

1. WE BELIEVE FOREIGN MINISTER SILVEIRA WILL HAVE THE
FOLLOWING SUBJECTS PROMINENTLY IN MIND WHEN HE SEES THE
SECRETARY ON SEPT. 23 AND SEPT. 28.

A. CUBA: WE BELIEVE THAT SILVEIRA WILL WANT TO GO INTO
THIS QUESTION VERY THOROUGHLY. HIS PRIMARY INTEREST WILL
BE IN THE U.S. POSITION ON THE BASIC QUESTION, I.E. WHAT
WE ARE GOING TO DO ABOUT OUR BILATERAL SANCTIONS AND ABOUT
EVENTUALLY REESTABLISHING RELATIONS IN THE EVENT OF A
DECISION BY THE MFM TO REMOVE THE SANCTIONS. HE WILL
ALSO WANT TO KNOW HOW WE PLAN TO VOTE IN QUITO,
ASSUMING CASTRO'S BEHAVIOR BETWEEN NOW AND THEN IS
CORRECT. MORE IMMEDIATELY, HE WILL WANT TO EXCHANGE READINGS ON
THE PROSPECTS FOR THE BRAZILIAN AMENDMENT TO BE ADDRESSED
BY THE POC ON TUESDAY, SEPTEMBER 24. WE RECOMMEND
THAT THE SECRETARY BE AS RESPONSIVE AS POSSIBLE TO
SILVEIRA'S CONCERNS AND AT THE SAME TIME, BEARING
IN MIND THAT SILVEIRA DOES NOT HAVE A FREE HAND
ON CUBA, EXTRACT FROM SILVEIRA HIS OWN IDEAS ABOUT
THE EVALUATION OF THE BRAZILIAN POSITION, INCLUDING
ANY INFORMATION ON SIGNIFICANT POLITICAL APPROACHES
BY THE CUBANS.

B. VISIT OF THE SECRETARY TO BRAZIL: AS WE HAVE
REPORTED, SILVEIRA PLACES GREAT IMPORTANCE ON A
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VISIT BY THE SECRETARY TO BRAZIL AS SOON AS POSSIBLE

AND WILL CERTAINLY PRESS HARD TO GET A FIRM COMMITMENT AND A SPECIFIC DATE. THERE ARE RECENT INDICATIONS THAT THE UNCERTAINTIES ABOUT THE VISIT, AFTER THE ORIGINAL EXPRESSION OF INTENT TO MAKE IT, ARE CREATING ANNOYANCE AMONG ELEMENTS OF THE POWER STRUCTURE, INCLUDING THE MILITARY, SOME OF WHOM HAVE INDIOUTED TO OUR DEFENSE ATTACHE A BELIEF THAT BRAZIL IS BEING GIVEN BANANA-REPUBLIC TREATMENT. THOUGH RECOGNIZING THE ENORMOUS DEMANDS ON THE SECRETARY, I CONSIDER IT IMPORTANT THAT SILVEIRA BE GIVEN SOMETHING CONCRETE. IF THE SECRETARY IS UNABLE TO COMMIT HIMSELF, A VISIT BY THE VICE-PRESIDENT (IF A LATIN AMERICAN TRIP BY HIM IS IN THE CARDS) WOULD BE AN ALTERNATIVE THAT WOULD PLEASE THE BRAZILIANS AND PERMIT A FURTHER DELAY IN THE SECRETARY'S VISIT.

C. BILATERAL CONSULTATIONS.: SILVEIRA WILL CERTAINLY WANT TO ADDRESS THIS SUBJECT BY ITSELF AND IN CONNECTION WITH A VISIT BY THE SECRETARY. I EXPECT THAT HE WILL RETURN TO HIS INTEREST IN A FORMALLY STRUCTURED, CABINET-LEVEL MECHANISM, TO BE PRESIDED OVER BY THE SECRETARY AND HIMSELF, WITH OTHER MINISTERS/ SECRETARIES PARTICIPATING AS REQUIRED. THIS KIND OF SYSTEM WAS APPROVED BETWEEN BRAZIL AND JAPAN DURING THIS WEEK'S TANAKA VISIT, AND SILVEIRA IS PUSHING THE IDEA WITH THE BRITISH, GERMANS, FRENCH AND PROBABLY OTHERS, EXAMPLES HE WILL PROBABLY CITE AS ARGUMENTS. (I KNOW THE BRITISH ARE LUKEWARM, BUT I WOULD EXPECT THAT THE OTHERS WOULD GO ALONG). IT SHOULD BE NOTED THAT THE ESTABLISHMENT OF THE BRAZILIAN-JAPANESE MECHANISM AND THE PROSPECT OF OTHERS REDUCES THE VISIBILITY FOR US OF SUCH AN ASSOCIATION. THE POLITICAL COSTS ARE THEREFORE ATTENUATED AND THE QUESTION BECOMES ONE OF THE PRACTICAL VALUE AND INDEED FEASIBILITY OF SUCH AN OPERATION FROM THE U.S. POINT OF VIEW. PLEASE ALSO SEE BRASILIA 6769 CONCERNING THE RELATIONSHIP OF POLICY PLANNING CONSULTATIONS TO THE ORIGINAL SCHEME FOR BILATERAL CONSULTATIONS.

D. COUNTERVAILING DUTIES: SILVEIRA MAY REFER TO THIS, CONFIDENTIAL

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EXPRESSING REGRET AT THE OUTCOME AND HOPE THAT IT WILL NOT STIMULATE SIMILAR ACTIONS AGAINST OTHER BRAZILIAN MANUFACTURED EXPORTS. ALTHOUGH THE PERIOD OF EMOTIONAL, PUBLIC REACTION HAS PASSED (THANKS IN GOOD PART TO THE MODERATION OF THE FINANCE MINISTER WHO RESISTED PRESSURE FROM SILVEIRA TO BEAT THE DRUMS OF INDIGNATION EVEN MORE), THERE IS LITTLE DOUBT IN MY MIND BUT THAT THERE WILL BE A LONG LASTING AND

WIDESPREAD POLITICAL AND PSYCHOLOGICAL EFFECT ON
BRAZILIAN ATTITUDES TOWARD THE U.S.-BRAZILIAN
RELATIONSHIP.

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ACTION SS-30

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----- 103614

O 211640Z SEP 74

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC IMMEDIATE 5692

C OAZJRUE D E N T I A L S ITION 2 OF 2 BRASILIA 7246

EXDIS

E. GUINEA-BISSAU AND MOZAMBIQUE: SILVEIRA WILL HAVE
ALREADY REFERRED IN HIS GA SPEECH TO BRAZILIAN POLICY
TOWARD THE EX-PORTUGUESE TERRITORIES, BUT HE PROBABLY
WILL ASK FOR THE SECRETARY'S REACTIONS AND WILL WANT
TO KNOW U.S. INTENTIONS, PARTICULARLY CONCERNING
ECONOMIC ASSISTANCE TO THE NEWLY INDEPENDENT COUNTRIES.
FROM CURRENT INDICATIONS IT APPEARS THAT THE NEW
GOVERNMENTS OF GUINEA-BISSAU AND MOZAMBIQUE ARE
PLACING BRAZIL "ON PROBATION" AS A RESULT OF THE
PAST LUSO-BRAZILIAN RELATIONSHIP AND THE GOB'S TARDY
SUPPORT OF THE AFRICAN CAUSE. APPARENTLY AS PART OF
THE TESTING PROCESS, THE AFRICANS ARE LOOKING TO BRAZIL
FOR SUBSTANTIAL ECONOMIC ASSISTANCE, WHICH THE
BRAZILIANS CAN PROVIDE ONLY IN A LIMITED WAY AND
MOSTLY IN THE FORM OF TECHNICAL ASSISTANCE. SILVEIRA
WILL BE INTERESTED IN THE POSSIBILITIES OF COORDINATING
U.S.-BRAZILIAN ACTIONS.

2. THE SECRETARY MAY WISH TO RAISE THE FOLLOWING
MATTERS WITHJNTLVEIRA:

A. BUENOS AIRES MFM: IT WOULD BE HELPFUL IF THE
SECRETARY WERE TO PASS ON TO SILVEIRA HIS CURRENT
THINKING ABOUT THE MFM IN THE LIGHT OF OAS MOVEMENT
ON CUBA.

B. BRAZILIAN POLICY ON ISRAELI BOUNDARIES AND THE

RIGHTS OF THE PALESTINIANS: SILVEIRA WILL HAVE ALREADY
SPOKEN ON THE MIDDLE EAST IN HIS ADDRESS AND MAY
HIMSELF RAISE THE SUBJECT, SEEKING THE SECRETARY'S
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REACTIONS. HE HAS TOLD ME THAT, IN HIS UNGA ADDRESS,
HE WILL "CLARIFY" THE BRAZILIAN POSITION AS EXPRESSED
DURING THE VISIT OF MINISTER OF STATE SAQQAF
(BRASILIA 7138). THE SECRETARY MAY
WISH TO GIVE SILVEIRA HIS VIEWS ON THE EFFECTS OF THE
BRAZILIAN POSITION.

IS. NUCLEAR UVWECY: THERE HAS BEEN A VERY RECENT
LOW-LEVEL INDICATION THAT SILVEIRA MAY REFER IN HIS
SPEECH TO BRAZILIAN NUCLEAR POLICY IN THE LIGHT OF
THE INDIAN EXPLOSION. EVEN IF HE DOES NOT, THE
SECRETARY, BEARING IN MIND HEIGHTENED BRAZILIAN
UNEASINESS ABOUT ARGENTINE CAPABILITIES AND INTENTIONS
(BRASILIA 6872), MAY WANT TO TAKE THE INITIATIVE
IN GIVING SILVEIRA HIS CURRENT VIEWS ON PROLIFERATION
AND PNE'S.
CRIMMINS

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